

I MINA'TRENTAI OCHO NA LIHESLATURAN GUÅHAN
RESOLUTIONS

Resolution No.	Sponsor	Title	Date Intro	Date of Presentation	Date Adopted	Date Referred	Referred to	PUBLIC HEARING DATE	DATE AUTHORS REPORT FILED	NOTES
101-38 (COR)	Frank F. Blas, Jr. Jesse A. Lujan Christopher M. Dueñas Telo T. Taitague William A. Parkinson Sabrina Salas Matanane Eulogio Shawn Gumataotao Sabina Flores Perez Joe S. San Agustin Therese M. Terlaje Chris Barnett V. Anthony Ada Vincent A.V. Borja Tina Rose Muña Barnes Shelly V. Calvo	Relative to recognizing the Honorable F. Philip Carbullido, Associate Justice of the Supreme Court of Guam, for his distinguished service and dedication to the judicial system of the people of Guam; and congratulating him on the occasion of his retirement.	9/25/25 2:58 p.m.	10/17/25 9:00 a.m.	10/9/25 3:08 p.m.					

Resolution No. 101-38 (COR)

Introduced by:

Frank F. Blas, Jr.
Jesse A. Lujan
Christopher M. Dueñas
Telo T. Taitague
William A. Parkinson
Sabrina Salas Matanane
Eulogio Shawn Gumataotao
Sabina Flores Perez
Joe S. San Agustin
Therese M. Terlaje
Chris Barnett
V. Anthony Ada
Vincent A.V. Borja
Tina Rosa Muña Barnes
Shelly V. Calvo



Relative to recognizing the Honorable F. Philip Carbullido, Associate Justice of the Supreme Court of Guam, for his distinguished service and dedication to the judicial system of the people of Guam: and congratulating him on the occasion of his retirement.

BE IT RESOLVED BY THE COMMITTEE ON RULES OF I MINA'TRENTAI OCHO NA LIHESLATURAN GUÅHAN:

WHEREAS, the Honorable F. Philip Carbullido was invested as an Associate Justice of the Supreme Court of Guam on October 27, 2000, having been nominated for the position by Governor Carl T.C. Gutierrez and confirmed by the Twenty-Fifth Guam Legislature without objection, and has since dedicated twenty-five (25) years of judicial service to the people of Guam; and

WHEREAS, Justice Carbullido was first elevated to Chief Justice on January 23, 2003, to serve the unexpired term of retiring Chief Justice Peter C. Siguenza, Jr., and then served a second term until January 15, 2008. He returned for a third term, beginning January 18, 2011, and served until January 21, 2014. He was again appointed for a fourth term on January 21, 2020, and served until January 17, 2023. Over these four terms as Chief Justice and his tenure as Associate Justice, Justice Carbullido has been a steadfast leader in the development of Guam's Judiciary; and

WHEREAS, Justice Carbullido has led the Judicial Branch of Guam through two of the most challenging periods in its history – the successful effort to consolidate the Supreme Court and the Superior Court into a Unified Judiciary coequal with the other branches of the Government of Guam, and the navigation of the Judiciary through the COVID-19 pandemic; and

WHEREAS, during his investiture on October 27, 2000, Justice Carbullido spoke of his vision for a unified Judiciary. This aspiration could only be realized through an amendment to the Organic Act of Guam. Through his leadership in the Judicial Council, he advanced this transformation and advocated before Congress for an amendment to the Organic Act of Guam with the support of Guam's executive and legislative branches; and

WHEREAS, on April 23, 2004, the Twenty-Seventh Guam Legislature, with near-unanimous bipartisan support, adopted a resolution urging the U.S. Congress to amend the Organic Act of Guam to firmly establish the judicial branch as a separate and co-equal branch of government with the Supreme Court of Guam as its head, and on May 7, 2004, Governor Felix P. Camacho provided a letter to Delegate Madeleine Z. Bordallo in support of the amendment; and

WHEREAS, this landmark amendment, enacted in United States Public Law 108-378 and codified at 48 U.S.C. § 1421 et seq., secured an independent judicial branch beyond legislative repeal or executive interference, confirmed the Supreme Court as the island's highest appellate authority, vested it with appellate, supervisory, and rulemaking powers, and designated the Chief Justice as the administrative head of the Judiciary, thereby safeguarding the separation of powers, the rule of law, and the promise of self-governance – principles long championed by Justice Carbullido; and

WHEREAS, following the Organic Act amendment, Justice Carbullido advanced numerous reforms in line with the Judiciary's new unified status, including the consolidation of administrative functions under a single Administrator of the Courts; the modernization of operational rules such as the Judiciary's Procurement Regulations and Amended Personnel Rules and Regulations; the integration of the Compiler of Laws under the judicial branch; the revision of practice and procedure before the courts; and the strengthening of indigent defense services, such as the creation of the Alternate Public Defender; and

WHEREAS, during his third term as Chief Justice and Chairman of the Judicial Council, Justice Carbullido established the Court Interpreter Registry Program to ensure access to justice for all, and spearheaded the Judiciary of Guam's Strategic Plan entitled "Our Way Forward," which functioned as an operational blueprint, setting year-by-year goals for long-term progress; and

WHEREAS, during his fourth term as Chief Justice, Justice Carbullido led the Judiciary through the COVID-19 pandemic, ensuring that essential court operations continued with minimal disruption and that due process and justice services remained accessible to the people of Guam; and

WHEREAS, over the course of twenty-five (25) years of exemplary service, including four terms as Chief Justice, Justice Carbullido has demonstrated unwavering dedication, visionary leadership, and transformative reforms that have left a lasting impact on the Judiciary of Guam and the community it serves; and

WHEREAS, Justice Carbullido's distinguished career reflects his deep devotion to the rule of law and the people of Guam, and his legacy will continue to inspire future generations of legal professionals; now therefore, be it

RESOLVED, that the Committee on Rules of I Mina'trentai Ocho Na Liheslaturan Guåhan does hereby, on behalf of I Liheslaturan Guåhan and the people of Guam, recognize the Honorable F. Philip Carbullido, Associate Justice, of the Supreme Court, for his distinguished service and dedication to the judicial system of the people of Guam: and congratulate him on the occasion of his retirement; and be it further

RESOLVED, that the Speaker and the Chairperson of the Committee on Rules certify, and the Legislative Secretary attest to, the adoption hereof, and that copies of the same be thereafter transmitted to the Honorable F. Philip Carbullido, Associate Justice of the Supreme Court of Guam; and to the Honorable Lourdes A. Leon Guerrero, I Maga'hågan Guåhan.

DULY AND REGULARLY ADOPTED BY THE COMMITTEE ON RULES OF I MINA'TRENTAI OCHO NA LIHESLATURAN GUÅHAN ON THE 9TH DAY OF OCTOBER 2025.

Frank F. Blas, Jr.
Speaker

V. Anthony Ada
Chairperson, Committee on Rules

Sabrina Salas Matanane
Legislative Secretary



I MINA'TRENTAI OCHO NA LIHESLATURAN GUÅHAN
2025 (FIRST) Regular Session

Resolution No. 101-38 (COR)

Introduced by:

Frank F. Blas, Jr.
Jesse A. Lujan
Christopher M. Dueñas
Telo T. Taitague
William A. Parkinson
Sabrina Salas Matanane
Eulogio Shawn Gumataotao
Sabina Flores Perez
Joe S. San Agustin
Therese M. Terlaje
Chris Barnett
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Vincent A.V. Borja
Tina Rose Muña Barnes
Shelly V. Calvo

Relative to recognizing the Honorable F. Philip Carbullido, Associate Justice of the Supreme Court of Guam, for his distinguished service and dedication to the judicial system of the people of Guam: and congratulating him on the occasion of his retirement.

1 **BE IT RESOLVED BY THE COMMITTEE ON RULES OF I**
2 ***MINA'TRENTAI OCHO NA LIHESLATURAN GUÅHAN:***

3 **WHEREAS,** the Honorable F. Philip Carbullido was invested as an Associate
4 Justice of the Supreme Court of Guam on October 27, 2000, having been nominated for
5 the position by Governor Carl T.C. Gutierrez and confirmed by the Twenty-Fifth Guam

1 Legislature without objection, and has since dedicated twenty-five (25) years of judicial
2 service to the people of Guam; and

3 **WHEREAS**, Justice Carbullido was first elevated to Chief Justice on January
4 23, 2003, to serve the unexpired term of retiring Chief Justice Peter C. Siguenza, Jr.,
5 and then served a second term until January 15, 2008. He returned for a third term,
6 beginning January 18, 2011, and served until January 21, 2014. He was again appointed
7 for a fourth term on January 21, 2020, and served until January 17, 2023. Over these
8 four terms as Chief Justice and his tenure as Associate Justice, Justice Carbullido has
9 been a steadfast leader in the development of Guam's Judiciary; and

10 **WHEREAS**, Justice Carbullido has led the Judicial Branch of Guam through
11 two of the most challenging periods in its history – the successful effort to consolidate
12 the Supreme Court and the Superior Court into a Unified Judiciary coequal with the
13 other branches of the Government of Guam, and the navigation of the Judiciary through
14 the COVID-19 pandemic; and

15 **WHEREAS**, during his investiture on October 27, 2000, Justice Carbullido
16 spoke of his vision for a unified Judiciary. This aspiration could only be realized through
17 an amendment to the Organic Act of Guam. Through his leadership in the Judicial
18 Council, he advanced this transformation and advocated before Congress for an
19 amendment to the Organic Act of Guam with the support of Guam's executive and
20 legislative branches; and

21 **WHEREAS**, on April 23, 2004, the Twenty-Seventh Guam Legislature, with
22 near-unanimous bipartisan support, adopted a resolution urging the U.S. Congress to
23 amend the Organic Act of Guam to firmly establish the judicial branch as a separate and
24 co-equal branch of government with the Supreme Court of Guam as its head, and on
25 May 7, 2004, Governor Felix P. Camacho provided a letter to Delegate Madeleine Z.
26 Bordallo in support of the amendment; and

1 **WHEREAS**, this landmark amendment, enacted in United States Public Law
2 108-378 and codified at 48 U.S.C. § 1421 *et seq.*, secured an independent judicial
3 branch beyond legislative repeal or executive interference, confirmed the Supreme
4 Court as the island’s highest appellate authority, vested it with appellate, supervisory,
5 and rulemaking powers, and designated the Chief Justice as the administrative head of
6 the Judiciary, thereby safeguarding the separation of powers, the rule of law, and the
7 promise of self-governance – principles long championed by Justice Carbullido; and

8 **WHEREAS**, following the Organic Act amendment, Justice Carbullido
9 advanced numerous reforms in line with the Judiciary’s new unified status, including
10 the consolidation of administrative functions under a single Administrator of the Courts;
11 the modernization of operational rules such as the Judiciary’s Procurement Regulations
12 and Amended Personnel Rules and Regulations; the integration of the Compiler of Laws
13 under the judicial branch; the revision of practice and procedure before the courts; and
14 the strengthening of indigent defense services, such as the creation of the Alternate
15 Public Defender; and

16 **WHEREAS**, during his third term as Chief Justice and Chairman of the Judicial
17 Council, Justice Carbullido established the Court Interpreter Registry Program to ensure
18 access to justice for all, and spearheaded the Judiciary of Guam’s Strategic Plan entitled
19 “*Our Way Forward*,” which functioned as an operational blueprint, setting year-by-year
20 goals for long-term progress; and

21 **WHEREAS**, during his fourth term as Chief Justice, Justice Carbullido led the
22 Judiciary through the COVID-19 pandemic, ensuring that essential court operations
23 continued with minimal disruption and that due process and justice services remained
24 accessible to the people of Guam; and

25 **WHEREAS**, over the course of twenty-five (25) years of exemplary service,
26 including four terms as Chief Justice, Justice Carbullido has demonstrated unwavering

1 dedication, visionary leadership, and transformative reforms that have left a lasting
2 impact on the Judiciary of Guam and the community it serves; and

3 **WHEREAS**, Justice Carbullido's distinguished career reflects his deep devotion
4 to the rule of law and the people of Guam, and his legacy will continue to inspire future
5 generations of legal professionals; now therefore, be it

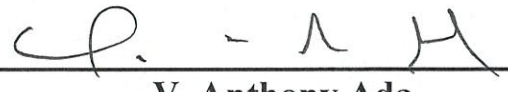
6 **RESOLVED**, that the Committee on Rules of *I Mina'trentai Ocho Na*
7 *Liheslaturan Guåhan* does hereby, on behalf of *I Liheslaturan Guåhan* and the people
8 of Guam, recognize the Honorable F. Philip Carbullido, Associate Justice, of the
9 Supreme Court, for his distinguished service and dedication to the judicial system of
10 the people of Guam: and congratulate him on the occasion of his retirement; and be it
11 further

12 **RESOLVED**, that the Speaker and the Chairperson of the Committee on Rules
13 certify, and the Legislative Secretary attest to, the adoption hereof, and that copies of
14 the same be thereafter transmitted to the Honorable F. Philip Carbullido, Associate
15 Justice of the Supreme Court of Guam; and to the Honorable Lourdes A. Leon Guerrero,
16 *I Maga'hågan Guåhan*.

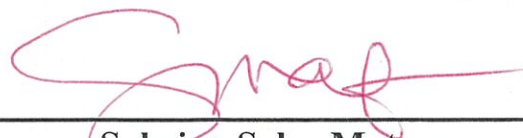
**DULY AND REGULARLY ADOPTED BY THE COMMITTEE ON RULES OF
I MINA'TRENTAI OCHO NA LIHESLATURAN GUÅHAN ON THE 9TH DAY OF
OCTOBER 2025.**



Frank F. Blas, Jr.
Speaker



V. Anthony Ada
Chairperson, Committee on Rules



Sabrina Salas Matanane
Legislative Secretary



COMMITTEE ON RULES

VICE SPEAKER V. ANTHONY ADA, CHAIRPERSON

I Mina'trentai Ocho Na Liheslaturan Guåhan

38th Guam Legislature

COMMITTEE VOTE SHEET

Resolution No. 101-38 (COR) – Frank F. Blas, Jr., Jesse A. Lujan, Christopher M. Dueñas, Telo T. Taitague, William A. Parkinson, Sabrina Salas Matanane, Eulogio Shawn Gumataotao, Sabina Flores Perez, Joe S. San Agustin, Therese M. Terlaje, Chris Barnett, V. Anthony Ada, Vincent A.V. Borja, Tina Rose Muña Barnes, Shelly V. Calvo – “Relative to recognizing the Honorable F. Philip Carbullido, Associate Justice, of the Supreme Court, for his distinguished service and dedication to the judicial system of the people of Guam: and congratulating him on the occasion of his retirement.”

	INITIAL	DATE	TO ADOPT	TO NOT ADOPT	TO ABSTAIN
Vice Speaker V. Anthony Ada Chairperson	E-VOTE	10/09/25	X		
Senator Christopher M. Dueñas Vice Chairperson	E-VOTE	10/09/25	X		
Speaker Frank F. Blas, Jr. Member	<i>ky</i>	10/8/25	X		
Legislative Secretary Sabrina Salas Matanane Member	E-VOTE	10/09/25	X		
Senator Vincent A.V. Borja Member	E-VOTE	10/09/25	X		
Senator Shelly V. Calvo Member	E-VOTE	10/09/25	X		
Senator Eulogio Shawn Gumataotao Member	E-VOTE	10/09/25	X		
Senator Jesse A. Lujan Member	E-VOTE	10/09/25	X		
Senator Telo T. Taitague Member	E-VOTE	10/09/25	X		
Senator Tina Rose Muña Barnes Minority Member					
Senator Joe S. San Agustin Minority Member	E-VOTE	10/09/25	X		
For Sponsor's Office Use Only					
Sponsor Signature: <i>[Signature]</i>					
Staff Contact Person: DEREK J. SABLON					
For COR/Clerk's Office Use Only					
<u>10</u> Certified _____ Returned					
Name: Elijah Untalan					
Date: 10/9/25 3:08 p.m.					
Notes:					



OFFICE OF THE SPEAKER
FRANK F. BLAS, JR.

38TH GUAM LEGISLATURE – *I Mina'trentai Ocho Na Liheslaturan Guåhan*

163 Chalan Santo Papa, Hagåtña, Guam 96910 • Tel: (671) 969-6456, (671) 969-0628, (671) 969-6023 • email: speakerblas@guamlegislature.gov

MEMORANDUM

October 9, 2025

To: All Senators, Stakeholders, Media
I Mina'trentai Ocho Na Liheslaturan Guåhan

Fr: Speaker Frank F. Blas, Jr.

Subject: Notice of Presentation for **Legislative Resolution No. 101-38 (COR)**.

Hafa Adai! Join me in presenting:

- **Legislative Resolution No. 101-38 (COR)** – “Relative to commending Justice F. Philip Carbullido for his twenty-five (25) years of judicial service to the people of Guam.”

The presentation will take place on **Monday, October 27, 2025 at 11:30 a.m. at the Judicial Building Atrium in Hagåtña, Guam.**

I look forward to your attendance and participation.

Si Yu'os Ma'ase'